



Food and
Nutrition
Service

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Date: December 6, 2019

Belit Burke
SSP Program Design Administrator
Self-Sufficiency Programs
Oregon Department of Human Services
500 Summer Street NE, E-15
Salem, Oregon 97301

Supplemental Nutrition Assistance Program (SNAP) – Oregon Request to Waive Able-Bodied Adults Without Dependents Time Limit – Partial Approval

Dear Ms. Burke:

This is in response to the Oregon State agency's July 1, 2019, request to waive the SNAP time limit for able-bodied adults without dependents (ABAWDs) in 38 areas from January 1, 2020 through December 31, 2020. Although the State requested a 12-month waiver, the Food and Nutrition Service (FNS) is approving the waiver for 3 months due to new regulatory requirements governing the approval of ABAWD waiver requests at 7 CFR 273.24(f). The attached waiver response includes the approved areas, the supporting evidence used, and the conditions of approval.

FNS has finalized [regulations](#) that strengthen the standards by which areas can qualify for these waivers so that the statutory ABAWD work requirement is applied more broadly. All waivers must be approvable under the new regulatory standards by April 1, 2020. Therefore, if the State agency wishes to waive the SNAP time limit for ABAWDs in any areas beyond March 31, 2020, it must submit a new waiver request. FNS will evaluate any such requests under the new regulatory requirements at 7 CFR 273.24(f). Please contact your FNS Regional Office with any questions.

FNS also reminds the State agency that it must measure the 3-year period and track ABAWDs on a continuous basis, even in areas under a waiver. The State must continue tracking so that the State will be ready to transition off-of the waiver when it expires and reintroduce the time limit.

Sincerely,

Miles Patrie

Miles Patrie
Acting Chief
Certification Policy Branch
Program Development Division

Able-Bodied Adults Without Dependents (ABAWD) Waiver Response

- 1. Serial Number:** 2150022
- 2. Request Type:** Extension and modification
- 3. Statutory Citation:** Section 6(o) of the Food and Nutrition Act of 2008
- 4. Regulatory Citation:** 7 CFR 273.24
- 5. State:** Oregon
- 6. Food and Nutrition Service (FNS) Region:** Western
- 7. Requirement:** Section 6(o) of the Food and Nutrition Act of 2008 and regulations at 7 CFR 273.24 provide that no individual shall be eligible to participate in the Supplemental Nutrition Assistance Program (SNAP) as a member of any household if the individual received program benefits for more than 3 months during any 3-year period in which the individual was subject to but did not comply with the ABAWD work requirement. Section 6(o) and 7 CFR 273.24 also provide that, upon the request of the State agency, the Secretary may waive the applicability of the 3-month ABAWD time limit for any group of individuals in the State if the Secretary makes a determination that the area in which the individuals reside has an unemployment rate of over 10 percent, or does not have a sufficient number of jobs to provide employment for the individuals.
- 8. Requested Area(s) and Support:** The Oregon State agency requested to waive the ABAWD time limit in 31 counties and 7 reservations from January 1, 2020 through December 31, 2020. The State agency grouped 31 counties for consideration as a contiguous area. The State requested 7 reservation areas individually. The State agency supported its request based upon these areas having an aggregate average unemployment rate 20 percent above the national average for the same 24-month period of April 2017 through March 2019. During this time period, the national average unemployment rate was 4.0 percent; 20 percent above that rate is 4.8 percent. As shown in the following tables, the aggregate unemployment rates for the requested areas were 4.8 percent or greater during the selected time period.

Table 1: Combined Area 1 (Bureau of Labor Statistics Local Area Unemployment Data April 2017 through March 2019)

Counties
1. Baker County
2. Clatsop County
3. Columbia County
4. Coos County
5. Crook County
6. Curry County
7. Deschutes County
8. Douglas County
9. Gilliam County
10. Grant County
11. Harney County
12. Hood River County
13. Jackson County
14. Jefferson County
15. Josephine County
16. Klamath County
17. Lake County
18. Lane County
19. Lincoln County
20. Linn County
21. Malheur County
22. Morrow County
23. Polk County
24. Sherman County
25. Tillamook County
26. Umatilla County
27. Union County
28. Wallowa County
29. Wasco County
30. Wheeler County
31. Yamhill County
Combined Area Unemployment Rate: 4.8%
Data extracted from http://www.bls.gov on September 18, 2019.

Table 2: Reservation Areas (American Community Survey and Bureau of Labor Statistics Data April 2017 through March 2019)

Reservations	Unemployment Rate
1. Burns Paiute Indian Reservation	12.8%
2. Coquille Reservation Lands	4.8%
3. Grand Ronde Reservation Lands	8.7%
4. Klamath Reservation Lands	54.5%
5. Siletz Reservation Lands	11.6%
6. Umatilla Reservation Lands	4.8%
7. Warm Springs Reservation Lands	14.3%
Data extracted from http://www.bls.gov and http://factfinder.census.gov on September 18, 2019.	

- 9. FNS Action and Justification:** FNS is approving the State agency to waive the ABAWD time limit in the approved areas for 3 months. The State agency's request meets the requirements for approval provided at 7 CFR 273.24(f) and relevant FNS guidance.
- 10. Authority:** The waiver is approved pursuant to section 6(o) of the Food and Nutrition Act of 2008 and 7 CFR 273.24(f).
- 11. Implementation Date:** January 1, 2020
- 12. Expiration Date:** March 31, 2020
- 13. Information Required for Amendment or Extension:** To receive an amendment or extension the State agency must provide FNS with a formal request supported by data or other information as described in 7 CFR 273.24(f). Any request based upon unemployment rates must include data spreadsheets and supporting documentation.
- 14. State Agency Contact Information:**
 Name: Antonio Heras-De La Luz
 Phone Number: (503) 945-6220
 Email: antonio.heras-delaluz@dhsosha.state.or.us
- 15. FNS Regional Office Contact Information:**
 Name: Shahdy Monemzadeh
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